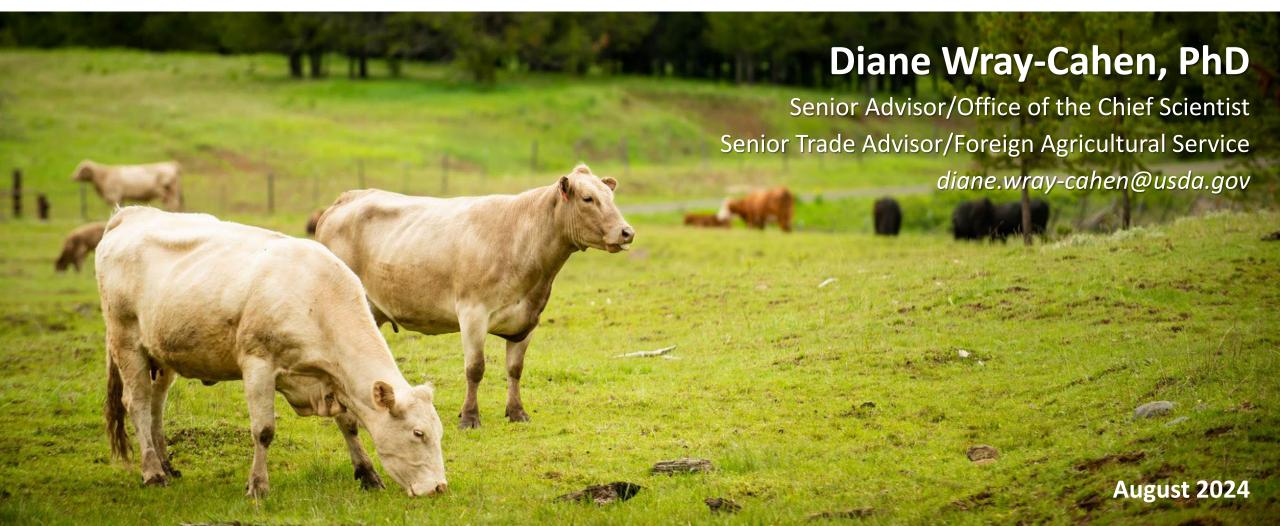


# Global Regulatory Landscape for Animal Biotechnology: Agricultural Applications



## Multiple Roles of REGULATIONS:

- Protect health & safety of humans, animals, and environment
- Instill trust in the food supply
- Encourage development of new ideas and innovations









#### **Different Countries – Different Regulatory Approaches**

- Differences in existing regulatory structures and legal enabling authorities
- Different regulatory triggers: product vs. process (e.g., GMO)
  - Most countries → new GMO Laws (Argentina & Brazil)
  - Using Existing Laws United States
  - Novelty Canada ("novel" covers conventional breeding)

General agreement on what needed for safety evaluations
 (i.e., similar criteria for rDNA/GMO products, but sometimes different requirements)

## Codex Guideline for the Conduct of Food Safety Assessment of Foods Derived from rDNA Animals (2008)

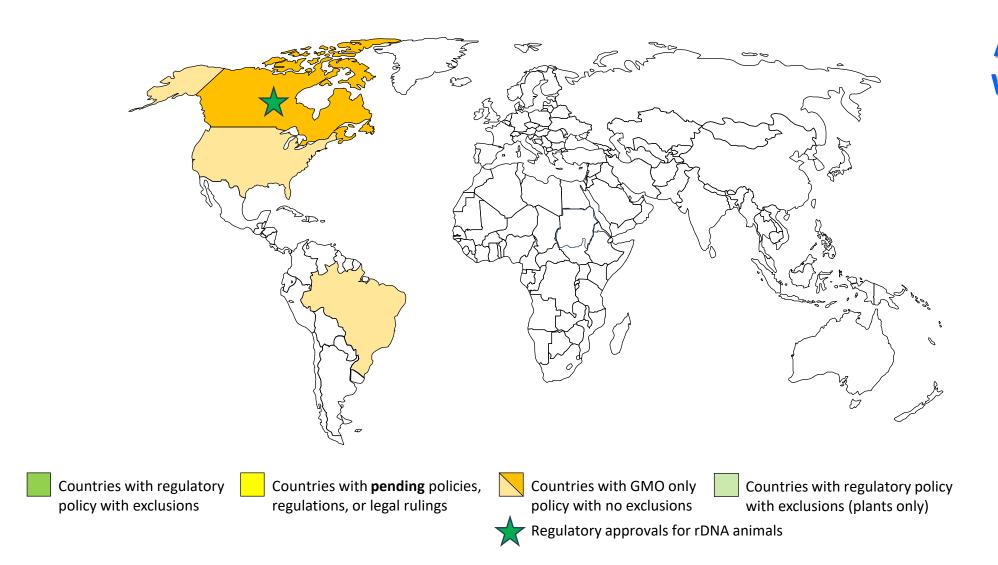
- Recommends approach for food safety assessment where a conventional counterpart exists and identifies data applicable to making such assessments:
  - The nature of the rDNA construct and its expression
  - The health status of the rDNA animal
  - The composition of food products produced



- Useful for standardizing food safety assessments and potentially for harmonizing trade in foods derived from rDNA animals
- Addresses food safety and nutritional aspects only\*

<sup>\*</sup> Guideline does *not* address animal welfare; ethical, moral, and socioeconomic aspects; environmental risks. It also does not address "efficacy" of the trait, but does address impact of any antibiotic marker genes on therapeutic efficacy of orally administered antibiotics.

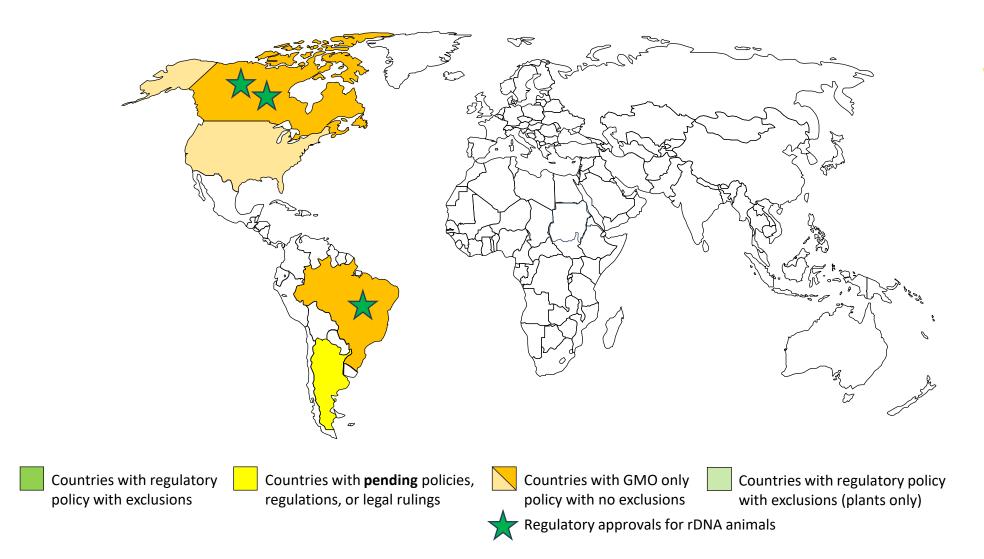
#### **Global Regulatory Landscape for Animal Biotechnology**



2011
Argentina
Workshop



#### **Global Regulatory Landscape for Animal Biotechnology**



2014
Brazil
Workshop

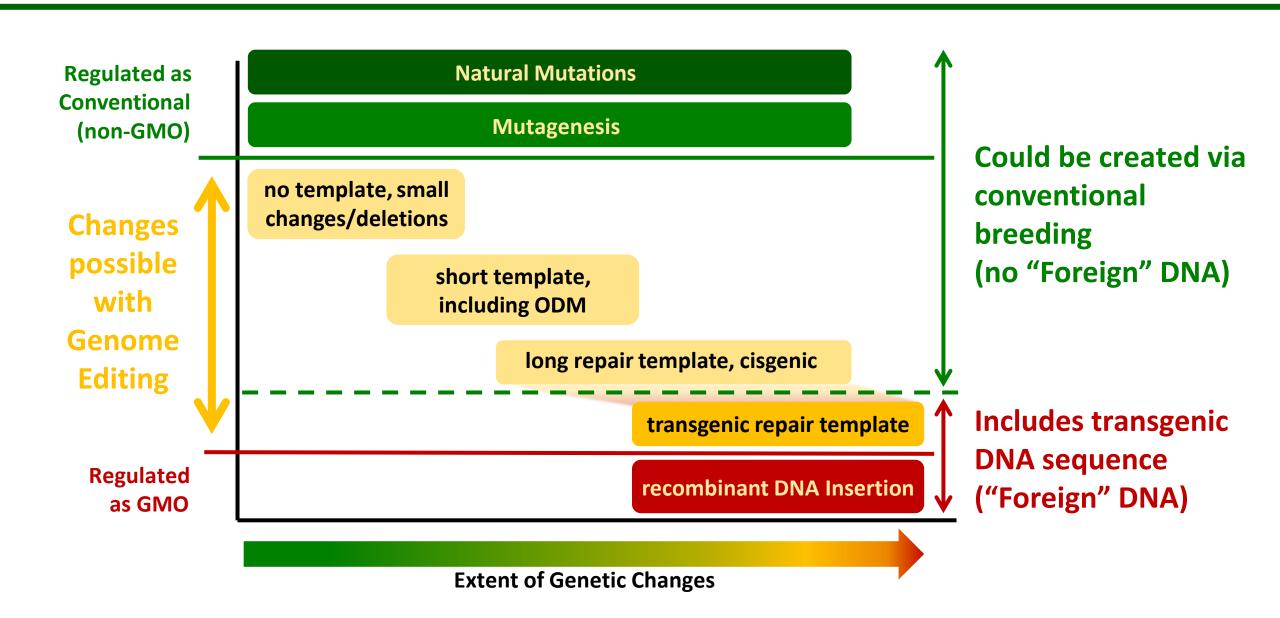




#### **Modernizing Regulatory Approaches**

- Protection goals remain the same all products (biotech or conventional) safe for humans, animals, and the environment
- Regulatory approaches that reflect characteristics and potential risk of products of new technologies (focus on product, not technology)
- Encourage creation of new innovative safe agricultural products to address growing global challenges and threats
- Facilitate getting new precision breeding tools to farmers, for use within current production systems and husbandry practices (equitably)

### "When to Regulate as GMO?"



#### **Definition of LMO in Cartagena Protocol**

#### **Article 3 (Use of Terms)**

- (g) "Living modified organism" means any living organism that possesses a novel combination of genetic material obtained through the use of modern biotechnology;
- (i) "Modern biotechnology" means the application of:
  - a. In vitro nucleic acid techniques, including recombinant deoxyribonucleic acid (DNA) and direct injection of nucleic acid into cells or organelles, or
  - b. Fusion of cells beyond the taxonomic family,
  - that overcome natural physiological reproductive or recombination barriers and that are not techniques used in traditional breeding and selection;

#### **Definition of LMO in Cartagena Protocol**

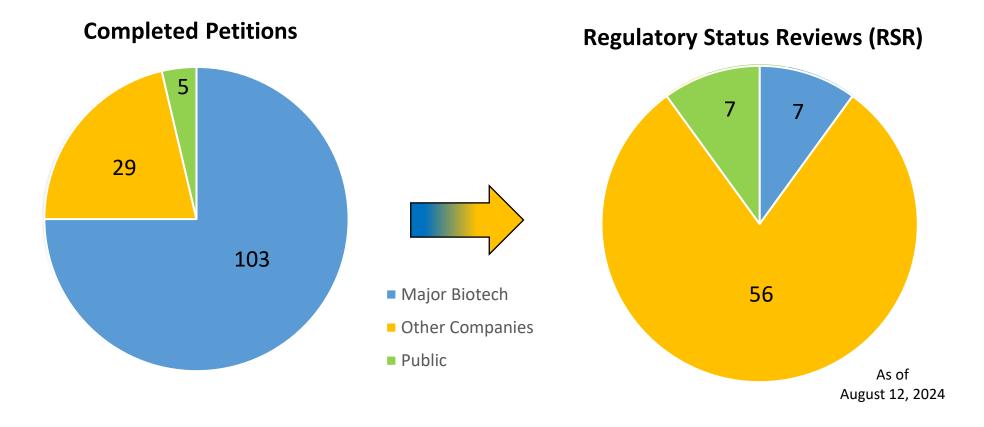
#### **Article 3 (Use of Terms)**

(g) "Living modified organism" means any living organism that possesses a novel combination of genetic material oktained through the use of modern biotechnology;

AND ALSO

- (i) "Modern biotechnology" means the application of:
  - a. In vitro nucleic acid techniques, including recombinant deoxyribonucleic acid (DNA) and direct injection of nucleic acid into cells or organelles, or
  - b. Fusion of cells beyond the taxonomic family,
  - that overcome natural physiological reproductive or recombination barriers and that are not techniques used in traditional breeding and selection;

## Impact of APHIS Regulatory Status Review Process



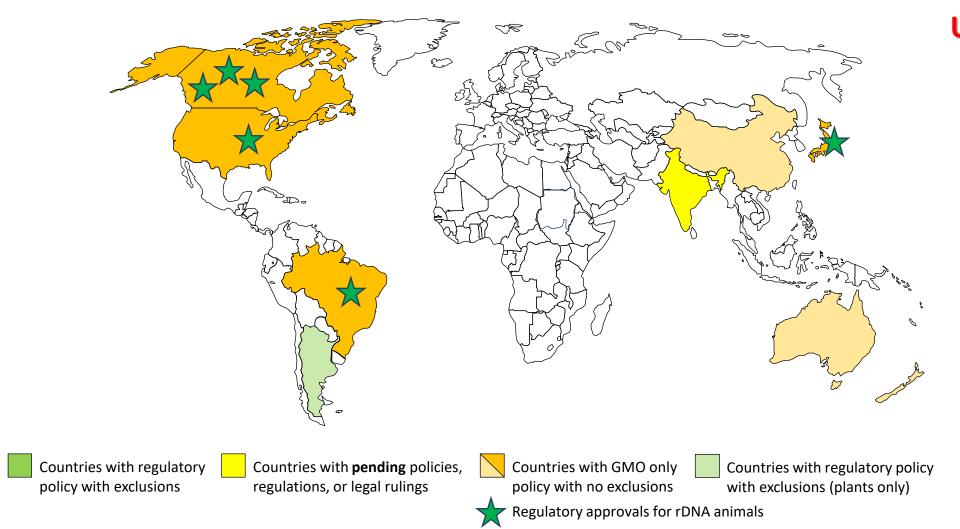
19 Crops/137 Decisions 1992-2020 (28 years)

(most recent decision: 2023)

20 Crops/70 Decisions 2021-Present (3 years)

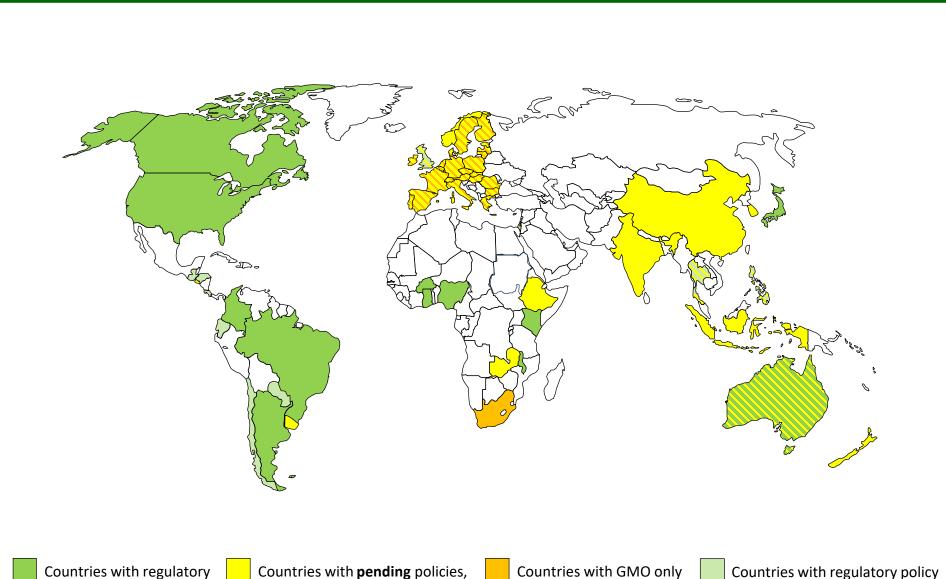
(97 Confirmation Letters; <5% Major Biotech)

#### **Global Regulatory Landscape for Animal Biotechnology**



2017
United States
Workshop

#### Global Regulatory Landscape for Products of Genome Editing



policy with no exclusions

regulations, or legal rulings

policy with exclusions

2024

(August)

with exclusions (plants only)

#### Global Regulatory Landscape for Products of Genome Editing

2024 Norway: proposed; tiered approach – Canada: not regulated notification, expedited, standard review; (August) unless product foreign DNA insertion regulated; Japan: foreign DNA insertions identified as novel generally regulated as GMO **England**: some exclusions **EU**: some exclusions for for plants; animals under **United States:** USDA - revised Rule plants under consideration **China**: draft policies; some exclusions consideration for plants, some exclusions, EPA India, Indonesia: revised rule, some exclusions; FDA **Israel**: foreign DNA insertions **South Korea**: draft policy; all LMO, draft policies; some exclusions (case by case) some exclusions; Foreign DNA regulated; uncertain for animals some exclusions insertions generally regulated as GMO Nigeria, Kenya, Malawi, Burkina Faso, Argentina, Brazil, Chile, Colombia, Philippines, Thailand, Singapore: foreign **Ghana:** foreign DNA insertions Costa Rica, Ecuador, Paraguay, DNA insertions generally regulated as GMO; generally regulated as GMO Guatemala, Honduras: foreign DNA animal policies under consideration Ethiopia, Zambia: similar draft policies insertions generally regulated as GMO El Salvador, Uruguay: similar under Australia: Code under New Zealand: planned **South Africa**: current consideration review; deletions excluded; ruling for genome editing update of rules to allow templated changes currently for greater use of GnEd under GMO laws regulated as GMO and GM technology

Countries with GMO only

policy with no exclusions

Countries with regulatory policy

with exclusions (plants only)

Countries with pending policies,

regulations, or legal rulings

Countries with regulatory

policy with exclusions

## **Two Regulatory Scenarios:**

#### **Opportunities Lost or Gained**

Regulations and how they are applied or implemented . . .

Shape what products are developed and who can afford to use these new technologies

#### "No Exclusions" Approach (Status Quo – GMO Rules Apply)

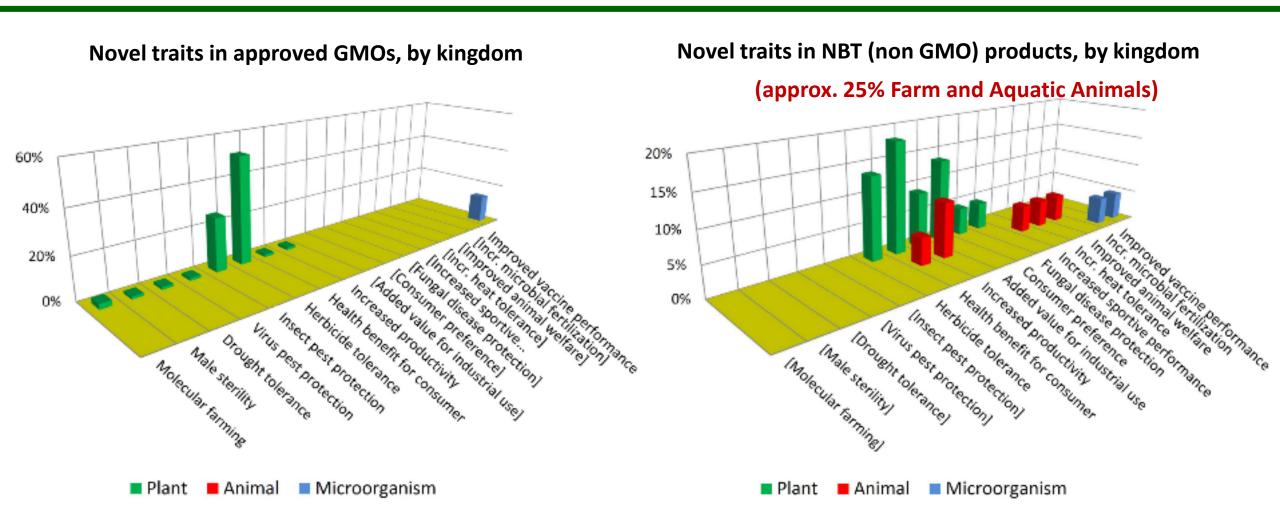
**VS** 

- Large multinational companies (plants)
- Developers from very few countries
- Dominated by row crops, high return traits
- Very few food animals
  - Unmet needs of conventional farmers
  - Many lost opportunities

"Exclusions" Approach (Some GnEd as "Conventional")

- Public research, small and medium enterprises (SMEs)
- More countries involved
- Livestock, fruits, vegetables, flowers
- Consumer oriented traits
- Quicker solutions to regional problems

## Increased Diversity of Organisms & Traits (Argentina)



A Whelan, P Gutti, M Lema. 2020. Gene Editing Regulation and Innovation Economics. Front. Bioeng. Biotechnol., 8:303.

## **Two More Regulatory Scenarios:**

Opportunities Lost or Gained

"Product" Approach
(Status Quo)

VS

"Breeding Tool" Approach
(New Breeding Opportunities)

How regulations are applied or implemented . . .

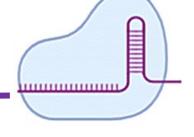
Impacts Other Protection Goals and ability to respond to threats to animal agriculture

#### **CREATION OF NEW PRODUCT**

#### Traits "Approved" in

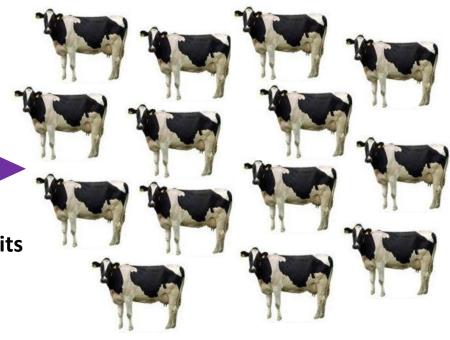
individual animals on case-by-case basis

(introduced via process described)



CRISPR/Cas9 Complex

Addition of "Approved" Traits into very few genomes in very few "valuable" breeds

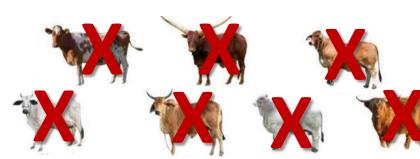


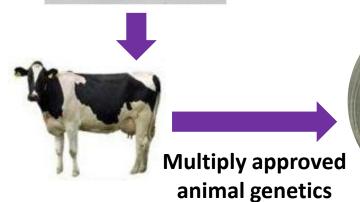
**Large Companies Supply GnEd Genetics** 

**Potential Diversity Lost** (within breed and species)

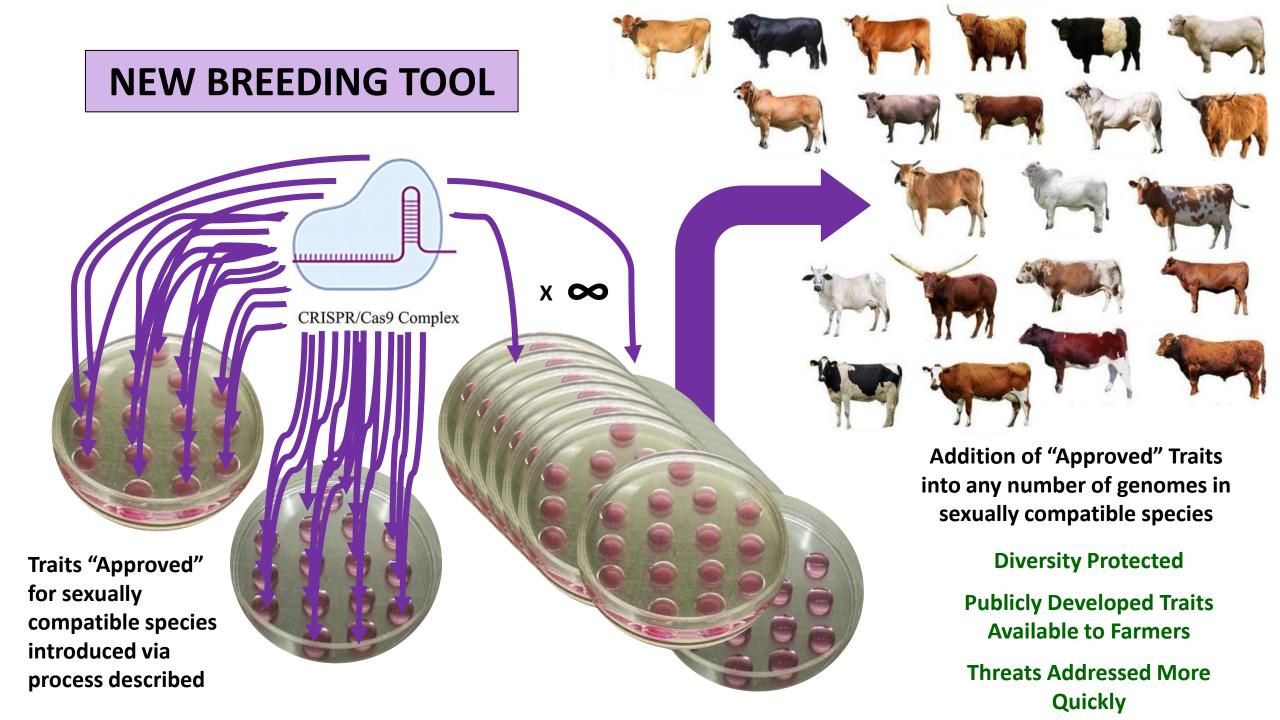


**Trait not Available for Many Breeds** 

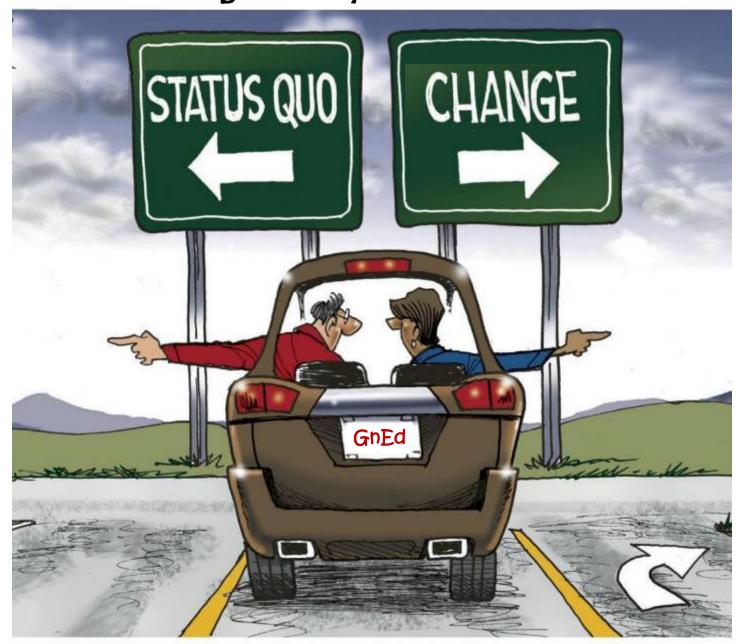








## Regulatory Crossroads







diane.wray-cahen@usda.gov



"We've considered every potential risk except the risks of avoiding all risks."



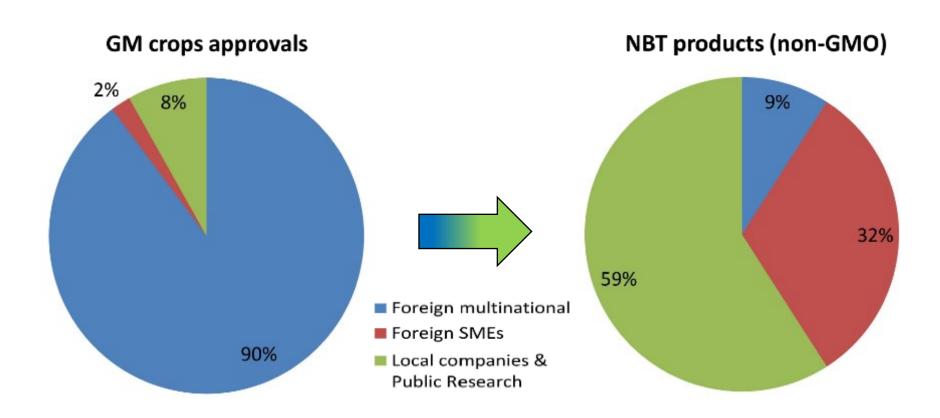
#### **Codex Alimentarius - FAO- WHO**

Codex *ad hoc* intergovernmental task force on food derived from biotechnology (TFFBT)

Reference 🔷	Title	Committee
CXG 44-2003	Principles for the Risk Analysis of Foods Derived from Modern Biotechnology	TFFBT
CXG 45-2003	Guideline for the Conduct of Food Safety Assessment of Foods Derived from Recombinant-DNA Plants	TFFBT
CXG 46-2003	Guideline for the Conduct of Food Safety Assessment of Foods Produced Using Recombiant-DNA Microorganisms	TFFBT
CXG 68-2008	Guideline for the Conduct of Food Safety Assessment of Foods Derived from Recombinant-DNA Animals	TFFBT

## Impact of New "NBT" Regulatory Approach for Products of Genome Editing in Argentina

#### OPPORTUNITY FOR NEW DEVELOPERS



A Whelan, P Gutti, M Lema. 2020. Gene Editing Regulation and Innovation Economics. Front. Bioeng. Biotechnol., 8:303.